

Message Text

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ACTION AF-08

INFO OCT-01 EUR-12 ISO-00 IO-13 CIAE-00 DODE-00 PM-04 H-01

INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

USIA-06 DHA-02 TRSE-00 NEA-10 ACDA-07 DLOS-06 SAL-01

OMB-01 AID-05 IGA-02 EA-07 OES-06 ARA-06 OC-06 CCO-00

VO-03 SCA-01 EB-08 CEA-01 STR-04 COME-00 OPIC-03

XMB-02 /160 W

-----111709Z 126665 /45

P R 111530Z MAR 77

FM AMEMBASSY YAOUNDE

TO SECSTATE WASHDC PRIORITY 1262

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BANGUI

AMEMBASSY LAGOS

AMEMBASSY LIBREVILLE

AMEMBASSY KINSHASA

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY NDJAMENA

AMEMBASSY PARIS

USUN 624

C O N F I D E N T I A L SECTION 1 OF 2 YAOUNDE 1054/1

FOL TEL SENT ACTION PARIS MAR 10 REPEATED FOR YOUR ACTION/INFO

QUOTE:

FOR DEPUTY ASSISTANT SECRETARY SEELYE FROM AMBASSADOR

E.O. 11652: GDS

TAGS: SHUM, PFOR, XJ, UR, US, CM

SUBJECT: DRAFT REPORT ON AMBASSADOR SEELYE'S VISIT TO CAMEROON

REF: (A) YAOUNDE 939; (B) YAOUNDE 928; (C) YAOUNDE 706

1. SUMMARY. AMBASSADOR SEELYE HAD HIGHLY CONCENTRATED TWO DAYS IN YAOUNDE. IN ABSENCE OF PRESIDENT AHIDJO AND FONMIN
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KEUTCH AT AFRO-ARAB SUMMIT, HE TALKED EXTENSIVELY WITH TOP FOREIGN AFFAIRS OFFICIALS - SECRETARY GENERAL IN PRESIDENCY EBOUA, MINISTER IN PRESIDENCY SENGAT KUO, AND SECRETARY GENERAL OF FONMINISTRY OWONO - AND WITH PRIME MINISTER BIYA REPRESENTING AHIDJO. ALL EXPRESSED APPRECIATION FOR NEW TRANSCAM III AND FMS ASSISTANCE, SAW NO PROBLEMS IN BILATERAL RELATIONS, AND STRESSED FRIENDSHIP FOR US, EXCHANGED VIEWS ON SOUTHERN

AFRICAN PROBLEMS AND EXPRESSED SUPPORT FOR US STANCE ON HUMAN RIGHTS IN THAT GEOGRAPHICAL CONTEXT. EBOUA HINTED THAT US REPLY TO GURC INQUIRY ABOUT WATTS STATION RECEIVING SYMPATHETIC ATTENTION IN FONMINISTRY. END SUMMARY.

2. DEPUTY ASSISTANT SECRETARY SEELYE WAS VERY WELL RECEIVED AT HIGHEST AVAILABLE LEVELS OF GURC, EVIDENTLY ON PRESIDENT AHIDJO'S PERSONAL INSTRUCTIONS, DURING HIS AND FONMIN KEUTCHA'S ABSENCE FOR AFRO-ARAB SUMMIT. VICE FONMIN NDAM NJOYA ALSO OUT OF COUNTRY, THOUGH HE MET AMBASSADOR SEELYE UPON LATTER'S ARRIVAL AT AIRPORT. EBOUA, SENGAT KUO, AND OWONO ATTENDED RELAXED STAG DINNER AT RESIDENCE EVENING OF MARCH 8, AND PRIME MINISTER WAS REPRESENTED BY HIS SECRETARY GENERAL AND A CHARGE DES MISSIONS, WHO WAS NOTE TAKER NEXT DAY DURING AMBASSADOR'S CALL. DURING DINNER, JOSEPH OWONO NKOUDOU, WHO IS FORMER AMBASSADOR TO WASHINGTON AND MOSCOW, RETOLD DRAMATIC TALE OF CAMEROON'S LOSS TO NIGERIA OF NORTHERN PART OF FORMER BRITISH TRUST TERRITORY AS RESULT OF MISINTERPRETED PLEBISCITE, BUT THEN CHARACTERISTICALLY SAID THAT OTHER COUNTRIES' INSENSITIVITY TO CAMEROON'S RIGHTS HAD MEANWHILE BEEN FORGIVEN AND CAMEROON RECONCILED TO EXISTING BOUNDARIES. HE ALSO MADE ELOQUENT STATEMENT, REPEATED DURING CALL ON EXT DAY, ON NATURAL HUMAN NEED FOR LIBERTY, WITH CLEAR ANTI-SEOCIALIST IMPLICATION. AT OTHER END OF TABLE, EBOUA AND SENGAT KUO ENGAGED IN AMICALBE DEBATE ON DESIRABILITY OF FRONT LINE PRESIDENTS AND OAU RECOGNIZING PATRIOTIC FRONT AS ONLY REPRESENTATIVE OF ZIMBABWE FREEDOM FIGHTERS (SENGAT KUO) VERSUS RECOGNIZAING SEVERAL MOVEMENTS (EBOUA). AMBASSADOR SEELYE COMMENTED UPON THIS OPEN INTRA-GURC DEBATE AS UNUSUAL, WHEREAS AMBASSADOR SPIRO AND DCM HAVE BECOME SO ACCUSTOMED TO FREINDLY INTERNAL CONFIDENTIAL

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CAMEROONIAN DISCUSSIONS IN PRESENCE OF AMERICANS THAT THEY WOULD NOT HAVE NOTICED IT.

3. DURING EACH FORMAL CALL, NORMAL GURC PRACTICE OF HAVING GUEST MAKE COMPLETE PRESENTATION FOLLOWED BY EUQALLY COMPREHENSIVE CAMEROONIAN RESPONSE WAS OBSERVED. AMBASSADOR SEELYE, AFTER USUAL COURTESIES, BEGAN WITH APPRECIATION OF CAMEROON'S MODERATE RESPONSIBLE ROLE IN REGION, ON CONTINENT, AND IN INTERNATIONAL ORGANIZATIONS, INCLUDING LOS CONFERENCE. HE EXPRESSED PLEASURE, RECIPROCATED BY GURC OFFICIALS, AT US ABILITY TO PRESENT TO CONGRESS LAST WEEK, SUBJECT TO ITS APPROVAL, REQUESTS FOR \$7.5 MILLION TRANSCAM III AID AND \$5 MILLION FMS CREDITS, STRESSING WHAT EBOUA CALLED "SOVEREIGNTY OF CONGRESS" AND CHECKS AND BALANCESHEMONG BRANCHES OF FEDERAL GOVERNMENT. HE THEN PROVIDED TOUR D'HORIZON OF NEW ADMINISTRATION'S HEIGHTENED INTEREST IN AFRICA, WHICH IS SHARED BY CONGRESS AND AMERICAN PEOPLE. HE EXPLAINED WHAT AFRICANS MIGHT PERCEIVE AS TARDINESS OF THIS INTEREST IN TERMS OF PREVIOUS PREOCCUPATION WITH VIETNAM AND MIDDLE EAST, BUT MADE POINT THAT CHANGE IN FOCUS

HAD ALREADY OCCURRED WITH SECRETARY KISSINGER'S LUSAKA SPEECH OF APRIL 1976. HE OUTLINED ADMINISTRATION'S EARLY AND CONTINUING CONSULTATIONS WITH FRONT LINE PRESIDENTS ON BEST COURSE TO FOLLOW WITH RESPECT TO RHODESIA, NAMIBIA, AND SOUTH AFRICA, PLACING

EMPHASIS ON FRONT LINERS' APPROVAL OF US CONTACTS WITH VORSTER.

GURC OFFICIALS INDICATED THEIR UNDERSTANDING AND APPROVAL. US PURPOSE, AMBASSADOR SEELYE SAID, WAS TO HELP AFRICANS AVOID BLOODSHED AND NON-AFRICAN INTERFERENCE, AND TO HAVE US PLAY AS POSITIVE A ROLE AS POSSIBLE WITHIN OUR LIMITED MEANS, CONSONANT WITH OUR LEADERSHIP WHICH CAMEROONIANS STRESSED AND WITH OUR COMMITMENT TO MAJORITY RULE, MINORITY RIGHTS, AND PROTECTION OF HUMAN RIGHTS. GURC OFFICIALS ACCEPTED THIS AND PRIME MINISTER BIYA IN PARTICULAR AGREED ON IMPORTANCE OF MINORITY RIGHTS IN SOUTHERN AFRICA.

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4. AMBASSADOR SEELYE ALSO MADE CLEAR US DESIRE TO ELICIT CAMEROON'S VIEWS AND ADVICE ON HOW TO RESOLVE ESSENTIALLY AFRICAN ISSUES, INCLUDING INTER ALIA THOSE OF HORN OF AFRICA, ON WHICH OFFICIALS WERE NOT VERY FORTHCOMING, THOUGH EMBASSY HAD ASKED FOR GURC'S VIEWS DIRECTLY OF FONMIN KEUTCHA AND BY DIPLOMATIC NOTE (REFTEL C). THEY SURMISED THAT ETHIOPIA WAS CONCERNED OVER EGRESS TO SEA, BUT IT APPEARED THAT GURC HAS NOT ARRIVED AT A FIRM POSITION ON HORN OF AFRICA. AMBASSADOR SEELYE ALSO CLARIFIED US PREFERENCE FOR RECOGNIZING SWAPO AS ONE OF NAMIBIAN PEOPLE'S REPRESENTATIVES INSTEAD OF SOLE REPRESENTATIVE, WHICH IS POSITION OF OAU AND, APPARENTLY, GURC. THROUGH EBOUA AND BIYA, WHO STATED THAT HE WAS RECEIVING SEELYE FORMALLY ON BEHALF OF HEAD OF STATE, SEELYE CONVEYED GREETINGS FROM PRESIDENT CARTER AND SECRETARY VANCE TO PRESIDENT AHIDJO, WHICH BIYA RECIPROCATED WARMLY.

5. GURC OFFICIALS' RESPONSES WERE UNIFORMLY APPRECIATIVE, FRIENDLY, AND SHOWED GOOD GRASP OF AND FAMILIARITY WITH US POLICIES AND EVEN POLITICS. EBOUA WAS CLEARLY THE MOST AUTHORITATIVE SPOKESMAN. HE REFERRED TO, WITHOUT REPEATING IN DETAIL, HIS TALKS WITH AMBASSADOR SPIRO ABOUT GURC'S CONCERNS OVER POLITICAL DEVELOPMENTS IN CENTRAL AFRICAN REGION, ESPECIALLY SOVIET AND CUBAN ROLES IN EQUATORIAL GUINEA AND CONGO, WHICH HAD CAUSED GURC'S REQUESTS FOR INCREASED DEVELOPMENT AND ARMS ASSISTANCE. HE STRESSED GURC'S AVERSION TO IDEOLOGICAL PRESSURE FROM SOVIETS AND THE LATTER'S CONSEQUENT LIMITED AID, RECALLING THAT GURC GAVE PROMINENT DISPLAY IN MEDIA TO SMALL PROPORTION CONTRIBUTED BY SOVIET UNION TO RECENTLY INAUGURATED TWO AGRICULTURAL SCHOOLS, MAJORITY OF FUNDS FOR WHICH ACTUALLY CAME FROM GURC AND NOT USSR.

6. AMBASSADOR SEELYE MENTIONED ONLY IN HIS PRESENTATION TO EBOUA THAT

US HOPED GURC WOULD RESPOND POSITIVELY TO US REQUEST FOR PERMISSION TO ESTABLISH WATTS STATION IN DOUALA, WHICH WOULD SERVE IMPROVEMENT OF OUR DIPLOMATIC COMMUNICATIONS WITH US DIPLOMATIC POSTS IN AFRICA. HE MENTIONED THAT EBOUA AND OTHER GURC OFFICIALS WOULD BE CONFIDENTIAL

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INVITED TO VISIT STATION WHICH WOULD SERVE PURELY DIPLOMATIC COMMUNICATIONS PURPOSES. EBOUA ACKNOWLEDGED THIS POINT. EBOUA, WHO COULD HAVE IGNORED WATTS IN HIS REPLY, STATED THAT GURC HAD HAD CERTAIN QUESTIONS ABOUT MATTER, TO WHICH THE EMBASSY PROMPTLY REPLIED (REFTEL C). AS WE KNOW, WATTS MATTER HAD BEEN GIVEN TO FONMINISTRY FOR STUDY, AND US COULD EXPECT A REPLY. WE INTERPRETED THIS AS ENCOURAGING COMMENT.

7. EBOUA, AND ALSO OWONO, DWELT ON INHUMAN SOUTH AFRICAN POLICY OF APARTHEID, SAYING THAT ALL HUMAN BEINGS WORTHY OF THAT NAME MUST CONDEMN IT. OWONO TOLD US THAT CAMEROON HAD BEEN MORE CONSISTENT THAN ANY OTHER COUNTRY IN REFUSING TO ADMIN ANYONE

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ACTION AF-08

INFO OCT-01 EUR-12 ISO-00 IO-13 CIAE-00 DODE-00 PM-04 H-01
INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15
USIA-06 DHA-02 TRSE-00 NEA-10 ACDA-07 DLOS-06 SAL-01
OMB-01 AID-05 IGA-02 EA-07 OES-06 OC-06 CCO-00 VO-03
SCA-01 EB-08 CEA-01 STR-04 COME-00 OPIC-03 ARA-06
XMB-02 /160 W

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P R 111530Z MAR 77

FM AMEMBASSY YAOUNDE

TO SECSTATE WASHDC PRIORITY 1263

INFO AMEMBASSY ADDIS ABABA

AMEMBASSY BANGUI

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AMEMBASSY KINSHASA

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY NDJAMENA
AMEMBASSY PARIS
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WITH SOUTH AFRICAN VISA, AND THAT SOUTH AFRICAN GOVERNMENT HAD RECIPORCATED, REFUSING TO ALLOW ANYONE WITH CAMEROONIAN VISA.

BOTH UNDERSTOOD THAT US DEALTH WITH VORSTER ONLY FOR PURPOSE OF HAVING HIM APPLY PRESSURE IN SOUTH AFRICA'S OWN INTEREST TO IAN SMITH, AND THEY APPRECIATED US CONSULTATIONS WITH FRONT LINE PRESIDENTS.

8. OWONO RECEIVED AMBASSADORS SEELYE AND SPIRO IN COMPANY OF MLLE. MAIRIE, DIRECTOR OF EUROPEAN, AMERICAN, AND PACIFIC AFFAIRS, AND NORTH AMERICAN DESK OFFICER VINCENT OWONA. HE THANKED US FOR TRANSCAM, FMS, AND OTHER ASSISTANCE AND
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EXPRESSED REGRETS THAT THERE WAS NOTHING RIGHT NOW WITH WHICH GURC COULD RECIPROCATATE, SINCE THERE WERE NO PROBLEMS BETWEEN TWO GOVERNMENTS. IN VIEW OF EVIDENCE OF HIGH DEGREE OF COMPARTMENTALIZATION WITHIN GURC IN GENERAL AND WITHIN FONMINISTRY IN PARTICULAR, WE CONCLUDED THAT OWONO WAS UNAWARE OF WATTS MATTER AND MENTIONED IT ONLY TO EBOUA. OWONO ALONG WITH OTHERS SHOWED GREAT INTEREST IN CURRENT EFFORTS TO REPEAL BYRD AMENDMENT, EFFORT WHICH THEY CONSIDERED OF MAJOR SYMBOLIC AND PSYCHOLOGICAL IMPORTANCE. THEY ACCEPTED EXPLANATION OF LONG STANDING DIFFERENCES BETWEEN SUCCESSIVE ADMINISTRATIONS AND CONGRESS OVER BYRD AMENDMENT. OWONO CONSIDERED US SYMPATHETIC INVOLVEMENT IN SOUTHERN AFRICAN AND HORN PROBLEMS PARTICULARLY VALUABLE IN VIEW OF "IMPOTENCE" OF OAU AND UN. HE HAD HEARD ON VOA STATEMENT OF AMBASSADOR YOUNG ABOUT POSSIBILITY OF US TROOP PARTICIPATION IN EVENTUAL UN PEACE-KEEPING FORCE IN ZIMBABWE AND WAS TOLD OF WHITE HOUSE AND STATE DEPARTMENT SPOKESMEN'S COMMENTS DESCRIBING AMBASSADOR YOUNG'S UTTERANCE AS HYPOTHETICAL.

9. CONVERSATION WITH SENGAT KUO WAS, AS USUAL, GENERAL AND SOMEWHAT THEORETICAL, BEFITTING HIS ROLE AS PRESIDENT'S SPEECHWRITER AND IN-HOUSE INTELLECTUAL. LIKE OTHERS, HE TALKED ABOUT HUMAN RIGHTS EXCLUSIVELY IN SOUTHERN AFRICAN CONTEXT. (FYI: CAMEROON HAS RELATIVELY GOOD HUMAN RIGHTS RECORDS, ESPECIALLY OVER LAST FEW YEARS SINCE TWENTY YEAR-OLD COMMUNIST SUPPORTED UPC INSURGENCY HAS BEEN MASTERED, AND THIS MAY EXPLAIN WHY GURC HAS DIFFICULTY REALIZING THAT ITS SELF-EXILED CRITICS OCCASIONALLY ACCUSE IT OF VIOLATIONS. IN EARLIER CONVERSATION WITH AMBASSADOR SPIRO, EBOUA HAD WELCOMED PRESIDENT CARTER'S STAND ON HUMAN RIGHTS IN CONTEXT OF VIOLATIONS BY

UGANDA'S AMIN AND EQUATORIAL GUINEA'S MASIE. END FYI)

10. SENGAT KUO, LIKE OTHERS, DID DWELL UPON NEED TO PREVENT REPETITION OF ANGOLAN DEBACLE IN ZIMBABWE BY MAKING EVERY EFFORT TO BRING RIVAL LIBERATION MOVEMENTS TOGETHER. ALL STRESSED THAT GURC HAD EXERTED ITSELF ON BEHALF OF ESTABLISHING NATIONAL CONFIDENTIAL

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COALITION AMONG FNLA, UNITA, AND MPLA, AN EFFORT WHICH HAD FINALLY BEEN ABORTED IN THEIR OPINION BECAUSE OF CONGRESSIONAL CUT-OFF OF US AID TO FNLA AND UNITA.

11. AS EXPECTED, PRIME MINISTER BIYA, WHOSE PRINCIPAL ROLE IS COORDINATION OF DOMESTIC MINISTRIES OF GURC, MENTIONED CAMEROON'S DESIRE FOR INCREASED US INVESTMENT AND TRADE, WHICH THE OTHERS HAD NOT BROUGHT UP. POLITELY, HE ASKED FOR FURTHER INCREASES OF AID. UNEXPECTEDLY, HE ALSO DISCUSSED WITH APPRECIATION US ROLE IN SOUTHERN AFRICA, INCLUDING NAMIBIA AND OUR DIFFERING POSITIONS ON SWAPO.

12. DEPUTY ASSISTANT SECRETARY WAS ALSO GUEST OF HONOR AT LUNCHEON OFFERED MARCH 9 BY DCM, ATTENDED BY VICE MINISTER OF TERRITORIAL ADMINISTRATION YANG, VICE MINISTER OF EDUCATION NDJEUMA PRESIDENTIAL ECONOMIC ADVISOR TANJONG, DEPUTY FONMIN DIRECTOR FOR EUROPE, AMERICAN, AND PACIFIC MALAGA, DIRECTOR INTERNATIONAL ORGANIZATIONS NKWETE ZAA, DIRECTOR OF INDUSTRY NOMO, AND OTHER MID-LEVEL OFFICIALS, AND GAVE HOUR-LONG PRESS CONFERENCE AT CULTURAL CENTER PRIOR TO DEPARTURE (SEPTTEL), PARTS OF WHICH ALREADY BROADCAST IN RADIO NEWSCAST.

13. COMMZT: GURC WENT ALL OUT IN EVERY POSSIBLE WAY TO GIVE AMBASSADOR SEELYE, WHO HIGHEST USG OFFICIAL TO VISIT CAMEROON SINCE GOVERNOR SCRANTON JUNE 28, 1976, OPTIMUM EXPOSURE DURING ABSENCE OF PRESIDENT AHIDJO AND FONMINISTER KEUTCHA. SECRETARY GENERAL EBOUA EXPRESSED PARTICULAR APPRECIATION FOR THIS VISIT IN CONTEXT OF DISAPPOINTING FAILURE TO INCLUDE CAMEROON IN SECRETARY KISSINGER'S TWO AFRICAN TRIPS OF 1976. THIS EFFORT, COMBINED WITH UNPRECEDENTED ATTENDANCE AT DINNER AND LUNCHEON OF ALL OFFICIALS WHO HAD ACCEPTED INVITATION, DEMONSTRATES THAT AHIDJO ISSUED SPECIFIC INSTRUCTIONS TO BE AS FORTHCOMING TO US AS POSSIBLE, PRESUMABLY IN REACTION TO OUR RECENT TRANSCAM AND FMS EFFORTS. EMBASSY INS CONVINCED THAT THIS BODES WELL FOR OUR WATTS APPLICATION AND URGES DEPARTMENT TO CONTINUE MANIFESTATIONS OF OUR HIGH REGARD FOR GURC, INCLUDING IF AND CONFIDENTIAL

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WHEN FEASIBLE INVITATION TO PRESIDENT AHIDJO TO VISIT
PRESIDENT CARTER.
SPIRO

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Message Attributes

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TAGS: SHUM, PFOR, XJ, UR, US, CM, (BIYA, PAUL), (SEELYE, TALCOTT W), (EBOUA), (SENGAT KUO), (OWONO)
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